

## Message Text

LIMITED OFFICIAL USE

PAGE 01 ROME 11691 01 OF 02 201817Z

42

ACTION IO-13

INFO OCT-01 AGR-05 USIE-00 AID-05 EB-07 IOE-00 COME-00

ISO-00 TRSE-00 AF-08 ARA-06 EA-07 EUR-12 NEA-10 OIC-02

SS-15 NSC-05 SSO-00 NSCE-00 CIAE-00 INR-07 NSAE-00

INRE-00 SP-02 L-03 OMB-01 ABF-01 PRS-01 /111 W

----- 078462

O 201630Z JUL 76

FM AMEMBASSY ROME

TO SECSTATE WASHDC IMMEDIATE 8953

LIMITED OFFICIAL USE SECTION 1 OF 2 ROME 11691

FODAG

E.O. 11652: N/A

TAGS: FAO

SUBJECT: FAO WORKING PARTY ON COMPOSITION AND TERMS OF REF-  
ERENCE OF THE FAO COUNCIL AND SELECTED COMMITTEES,  
JULY 19-23

SUMMARY: IN TWO HALF-HOUR SESSIONS, THE WORKING PARTY HAS  
DIVIDED CLEARLY ON AN AFRICAN PROPOSAL TO INCREASE THE SIZE  
OF THE FAO COUNCIL FROM 42 TO 45 TO GIVE 2 ADDITIONAL SEATS  
TO AFRICA AND ONE TO ASIA. MOST OTHER REGIONS OPPOSE THIS  
INCREASE. OPINION IS LESS CLEARLY DIVIDED ON PROGRAM AND  
FINANCE COMMITTEE ISSUES: GOVERNMENT VERSUS PERSONAL CAPAC-  
ITY OF MEMBERS, SIZE OF THE COMMITTEES, AND REGIONAL REPRESENTATION.  
THE ZAMBIAN, LEBANESE, AND U.S. REPRESENTATIVES  
AND THE REPRESENTATIVES OF THE FAO DIRECTOR-GENERAL HAVE FAV-  
ORED PERSONAL CAPACITY, WHILE THE MEXICAN, JAPANESE AND BRA-  
ZILIAN REPRESENTATIVES HAVE FAVORED GOVERNMENT CAPACITY.  
MOST DELEGATES SEEM TO FAVOR SOME ENLARGEMENT OF THE TWO COM-  
MITTEES, AND SELECTION OF MEMBERS BY REGIONS. THE FRENCH  
REPRESENTATIVE HAS ON A PERSONAL BASIS FORMULATED A PROPOSAL  
FOR CONSIDERATION BY THE WORKING PARTY: A) MEMBERS OF THE  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 ROME 11691 01 OF 02 201817Z

PROGRAM AND FINANCE COMMITTEES WILL SERVE IN PERSONAL CAPAC-

ITY, AND B) EACH REGION WILL SELECT TWO MEMBERS OF EACH COMMITTEE, EXCEPT THAT THE NORTH AMERICAN AND SOUTHWEST PACIFIC REGIONS WILL SELECT ONLY ONE MEMBER OF EACH COMMITTEE. THE WORKING PARTY GENERAL DISCUSSIONS WILL BE CONCLUDED IN AN ALL-DAY SESSION WEDNESDAY, AND A REPORT WILL BE DRAFTED BY THE CHAIRMAN AND VICE CHAIRMEN ON THURSDAY FOR ACTION BY THE WORKING PARTY ON FRIDAY. ANY VIEWS THE DEPARTMENT MAY WISH TO SEND, PARTICULARLY ON THE FRENCH PERSONAL PROPOSAL, WILL BE WELCOME. END SUMMARY.

#### 1. 1. SCHEDULE OF WORKING PARTY

WORKING PARTY SPEND MONDAY AFTERNOON AND TUESDAY MORNING DISCUSSING THE SIZE AND COMPOSITION OF THE COUNCIL AND THE PROGRAM AND FINANCE COMMITTEES. IT WILL MEET ALL DAY WEDNESDAY TO CONCLUDE ITS DISCUSSION, PROBABLY NOT GOING BEYOND THE COUNCIL AND PROGRAM, FINANCE, AND LEGAL AND CONSTITUTIONAL MATTERS COMMITTEES (PARTS I AND II OF THE PROVISIONAL LIST OF POINTS FOR STUDY) AND PROBABLY NOT CONSIDERING ITEM II-7 ON REGIONAL CONFERENCES. THE WORKING PARTY WILL THEN RECESS THURSDAY FOR THE CHAIRMAN AND VICE CHAIRMAN (FRANCE AND GUINEA) TO DRAW UP A DRAFT REPORT TO THE NOVEMBER FAO COUNCIL FOR APPROVAL ON FRIDAY. CHAIRMAN BULA HOYOS INDICATED (PRIVATELY TO SEVERAL DELEGATIONS) THAT HE DOES NOT PLAN A FURTHER MEETING OF THE WORKING PARTY BEFORE THE NOVEMBER MEETING OF THE FAO COUNCIL, WHICH WILL THEN DECIDE WHETHER IT WISHES TO HAVE THE WORKING PARTY CONTINUE ITS WORK IN PREPARATION FOR CONSIDERATION BY THE FAO CONFERENCE IN LATE 1977. ALL MEMBERS OF THE WORKING PARTY ARE IN ATTENDANCE, EXCEPT FOR SAUDI ARABIA, WHICH HAS BEEN REPLACED BY TUNISIA.

#### 2. COUNCIL

DIFFERENCE OR VIEWS ON THE SIZE OF THE COUNCIL WAS CLEAR-CUT. THE GUINEA REPRESENTATIVE, WITH STRONG SUPPORT FROM ALGERIA AND MODERATE SUPPORT FROM ZAMBIA, FAVORED INCREASING THE SEATS FROM 42 TO 45 (A MULTIPLE OF 3, TO MAINTAIN THE THREE-YEAR ROTATION SYSTEM), WITH 2 ADDITIONAL SEATS GOING TO AFRICA AND ONE TO ASIA. THEY CONTENDED THAT AFRICA IS GROSSLY UNDER-REPRESENTED IN THE COUNCIL AS COMPARED WITH OTHER REGIONS AND LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 ROME 11691 01 OF 02 201817Z

AT TIMES SAID THAT AFRICA WILL INSIST ON AN INCREASE. THE SWEDISH SPEAKING ON BEHALF OF THE NORDIC BLOC, WAS THE ONLY OTHER COUNTRY TO FAVOR A POSSIBLE INCREASE TO 45 ON BASIS COUNCIL WAS ALREADY UNWIELDLY AND SHIFT FROM 42 TO 45 WOULD MAKE LITTLE DIFFERENCE. THE SRI LANKA REPRESENTATIVE DID NOT TALK OF PRECISE NUMBERS, BUT SAID ASIA WAS UNDER-REPRESENTED IN TERMS OF ITS POPULATION AND WOULD INSIST ON ANOTHER SEAT IF THE COUNCIL WAS INCREASED. BOTH SRI LANKA AND BRAZIL EX-

PRESSED THE VIEW THAT REPRESENTATION IS COMPLICATED BY THE FAO REGIONAL DIVISIONS, WHICH HELPED CREATE DISPROPORTIONATE REPRESENTATION. SPEAKING AGAINST ANY INCREASE WERE FRANCE, SPEAKING ON BEHALF OF THE EUROPEAN REGION MINUS THE SOCIALIST AND NORDIC BLOCS, JAPAN, AUSTRALIA, MEXICO AND THE UNITED STATES. THE FRENCH REPRESENTATIVE ARGUED THAT THE RECENT HISTORY OF INCREASES HAS CLEARLY SHOWN THAT THE PROBLEM OF REPRESENTATION IS NOT SOLVED SIMPLY BY INCREASING THE NUMBER OF MEMBERS OF THE COUNCIL. WHEN THE NUMBER IS INCREASED, IT SIMPLY LEADS TO ARGUMENTS ABOUT TO WHOM THE NEW SEATS SHOULD BE ALLOCATED -- TO AFRICA, TO OTHER REGIONS IN VIEW OF NEW STATES THAT HAVE EMERGED ELSEWHERE OR THE SOCIALIST BLOC OR SOUTHERN EUROPE. THE AUSTRALIAN REPRESENTATIVE POINTED OUT THAT THE NUMBER WAS LAST INCREASED AS RECENTLY AS 1973. THE JAPANESE REPRESENTATIVE NOTED THAT THE SIZE OF THE FAO COUNCIL IN PROPORTION TO ORGANIZATION MEMBERSHIP IS SECOND AMONG THE SPECIALIZED AGENCIES ONLY TO IAEA. THE JAPANESE REPRESENTATIVE ALSO REFERRED TO FAO GENERAL RULE XXII, 3-B, GIVING ABILITY TO CONTRIBUTE TO THE SUCCESS OF THE ORGANIZATION AS ONE OF THE CRITERIA FOR SELECTION OF COUNCIL MEMBERS. THE BRIEF U.S. STATEMENT (BASED ON PARAGRAPH 12 A OF STATE 66683, MARCH 19, 1976), SUPPORTED THE JAPANESE STATEMENT, POINTING OUT THAT THE COUNCIL WAS ALREADY TOO LARGE FOR EFFECTIVE FILMENT OF ITS FUNCTIONS, AND ALSO REFERRING TO GENERAL RULE XXII, 3-B.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 ROME 11691 02 OF 02 201829Z

44

ACTION IO-13

INFO OCT-01 AGR-05 USIE-00 AID-05 EB-07 IOE-00 COME-00

ISO-00 TRSE-00 AF-08 ARA-06 EA-07 EUR-12 NEA-10 OIC-02

SS-15 NSC-05 SSO-00 NSCE-00 CIAE-00 INR-07 NSAE-00

INRE-00 SP-02 L-03 OMB-01 ABF-01 PRS-01 /111 W

----- 078557

O 201630Z JUL 76

FM AMEMBASSY ROME

TO SECSTATE WASHDC IMMEDIATE 8954

LIMITED OFFICIAL USE SECTION 2 OF 2 ROME 11691

FODAG

### 3. PROGRAM AND FINANCE COMMITTEES

ALIGNMENT ON PROGRAM AND FINANCE COMMITTEE QUESTIONS WAS LESS CLEARLY DEFINED. (THE COMMITTEE ON CONSTITUTIONAL AND LEGAL MATTERS WAS ALSO DISCUSSED IN PASSING, MAINLY IN THE FORM OF SUGGESTIONS THAT ITS RESPONSIBILITIES BE ENLARGED TO INCLUDE SOME ADMINISTRATIVE MATTERS AND FUNCTIONS OF THE COUNCIL'S COMMITTEE OF THE WHOLE, BUT THIS HAS BEEN INCONCLUSIVE THUS FAR.) THE MAIN ISSUES HAVE BEEN THE QUESTION OF GOVERNMENT VERSUS PERSONAL CAPACITY OF THE MEMBERS, AND THE SIZE AND REGIONAL COMPOSITION OF THE COMMITTEES. THE FRENCH REPRESENTATIVE ON A PERSONAL BASIS OFFERED A POSSIBLE OVER-ALL FORMULA FOR CONSIDERATION BY THE WORKING PARTY.

A. GOVERNMENT VERSUS PERSONAL CAPACITY OF MEMBERS. THE MEXICAN, JAPANESE AND BRAZILIAN REPRESENTATIVES HAVE SPOKEN IN FAVOR OF GOVERNMENTAL REPRESENTATIVES IN THE COMMITTEES. THE ZAMBIAN, LEBANESE AND U.S. REPRESENTATIVES, AND THE REPRESENTATIVE OF THE FAO DIRECTOR-GENERAL (FORMER EGYPTIAN PERMANENT REPRESENTATIVE TO FAO KESSEIBA, WHO WORKS IN THE INTERNATIONAL FERTILIZER SCHEME IN FAO) FAVORED PERSONAL CAPACITY. THE

LIMITED OFFICIAL USE

PAGE 02 ROME 11691 02 OF 02 201829Z

SWEDISH REPRESENTATIVE TOOK NO POSITION, AND GAVE A SUMMATION OF THE ADVANTAGES AND DISADVANTAGES OF THE TWO SYSTEMS, WHICH OTHER DELEGATIONS CONSIDERED EXCELLENT. (PRIVATELY THE SWEDES SAY THAT THE NORDIC COUNTRIES ARE SPLIT ON THE ISSUE). THE FRENCH REPRESENTATIVE, SPEAKING FOR THE EUROPEAN REGION, AND THE BRAZILIAN REPRESENTATIVE SUGGESTED THE POSSIBILITY OF A COMBINATION OF THE TWO. THE FRENCH REPRESENTATIVE SAID SOME OF THE EUROPEAN COUNTRIES FAVORED GOVERNMENT REPRESENTATION, BUT BY A PARTICULAR INDIVIDUAL OF RECOGNIZED COMPETENCE. THE BRAZILIAN SUGGESTED FOLLOWING THE RULE OF CPC IN ECOSOC, BY HAVING THE GOVERNMENT'S NAME, WITHOUT ABSOLUTE COMMITMENT, THE INDIVIDUAL THEY INTENDED TO ASSIGN TO THE POST. THE U.S. POSITION WAS STATED MODERATELY (BASED ON PARAGRAPH 12 B OF STATE 666683) AND REFERRED TO THE ADVANTAGES LISTED BY THE SWEDISH REPRESENTATIVE FOR PERSONAL REPRESENTATION.

### B. SIZE AND REGIONAL COMPOSITION

ALTHOUGH THE U.S., JAPANESE AND SOME OTHER REPRESENTATIVES SPOKE FOR THE NEED FOR KEEPING THE SIZE OF THE COMMITTEES SMALL, THE TREND SEEMS TO FAVOR ENLARGEMENT AND REGIONAL COMPOSITION. THE FRENCH, AND GUINEAN REPRESENTATIVES IN PARTICULAR HAVE FAVORED REGIONAL COMPOSITION, WITH SOME ENLARGE-

MENT. THE JAPANESE REPRESENTATIVE SEEMED TO BE PREPARED TO SEE A NUMBER AS LARGE AS 14 PER COMMITTEE. HE SPOKE OF SIZE OF FINANCIAL CONTRIBUTION TO FAO AS ONE FACTOR TO BE CONSIDERED IN MEMBERSHIP, AND THE U.S. REPRESENTATIVE SUPPORTED THIS, REFERRING TO THE NEED OF THE MAJOR CONTRIBUTORS TO HAVE SOME VOICE IN THE CONTROLLING AND ACCOUNTABILITY OF THE EXPENDITURE OF FUNDS. ZAMBIA, BRAZIL AND ALGERIA SPOKE AGAINST THIS CONCEPT, BUT GUINEA SAID THAT THERE SHOULD BE A BALANCE BETWEEN DEVELOPED AND DEVELOPING COUNTRIES.

C. FRENCH PERSONAL COMPROMISE PROPOSAL. THE FRENCH REPRESENTATIVE PROPOSED THE FOLLOWING FORMULA ON A PERSONAL BASIS, FOR CONSIDERATION: (A) COMMITTEE MEMBERS TO SERVE IN A PERSONAL CAPACITY BUT ON A REGIONAL BASIS. (THIS WE UNDERSTAND DIFFERS FROM THE POSITION OF THE EUROPEAN REGION, WHICH REPORTEDLY FAVORS GOVERNMENTAL CAPACITY, WITH SOME POSSIBLE MODIFICATIONS), (B) INCREASE OF BOTH COMMITTEES TO 12 MEMBERS -- 2 MEMBERS PER FAO REGION FOR EACH COMMITTEE, EXCEPT THAT THE LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 ROME 11691 02 OF 02 201829Z

NORTH AMERICAN AND SOUTHWEST PACIFIC REGIONS WOULD BE GIVEN ONLY 1 MEMBER EACH PER COMMITTEE. ALGERIA OPPOSED FRENCH PROPOSAL. OTHERS HAVE NOT YET RESPONDED TO IT.

4. ACTION REQUESTED. ANY VIEWS THE DEPARTMENT MAY WISH TO SEND, PARTICULARLY ON THE FRENCH PROPOSAL ON REPRESENTATION ON THE PROGRAM AND FINANCE COMMITTEES DESCRIBED ABOVE IN PARAGRAPH 3C, WOULD BE WELCOME. IF WE RECEIVE VIEWS BY WEDNESDAY, JULY 21, OR AT THE LATEST BY OPENING OF BUSINESS FRIDAY, JULY 23, WE CAN TAKE A STRONGER ROLE IN THE FINAL WORKING PARTY DISCUSSIONS ON WEDNESDAY OR IN FINAL WORKING PARTY APPROVAL OF REPORT ON FRIDAY. VOLPE

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** INTERNATIONAL ORGANIZATIONS, MEETING REPORTS, FOODS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 20 JUL 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976ROME11691  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D760279-0243  
**From:** ROME  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760740/aaaabjfh.tel  
**Line Count:** 259  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 24 MAR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <24 MAR 2004 by greeneet>; APPROVED <25 MAR 2004 by GolinoFR>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** FAO WORKING PARTY ON COMPOSITION AND TERMS OF REFERENCE OF THE FAO COUNCIL AND SELECTED COMMITTEES  
**TAGS:** PORG, FAO  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006